

Meeting: Overview and Scrutiny Board

Date: 25 January 2017

Wards Affected: All Wards

Report Title: Revenue Budget Monitoring 2016/17 – Quarter 3

Is the decision a key decision? No

When does the decision need to be implemented? n/a

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1. Purpose and Introduction

1. The quarterly revenue monitoring report provides a summary of the Council's revenue income and expenditure for the financial year 2016/17.
2. As at quarter three the Council's revenue budget is predicting an overspend of £2.2m primarily as a result of expenditure pressures in both children's and adults social care. The overall estimated overspend remains the same as quarter one but there has been movement within that overall figure.

2. Recommendation (s) / Proposed Decision

- 2.1 That the Board consider the current position and make any comments and/or recommendations to the Council.

3. Reason for Recommendation/ Proposed Decision

- 3.1 Report for review and information.

4. Position

4.1 Summary Position

As at Quarter 3 the Council's revenue budget is predicting an overspend of £2.2m (Qtr 2: £2.1m), primarily as a result of issues in both children's and adults social care. The overall over spend is slightly higher than Quarter 2, as the pressure from the Councils risk share on the ICO financial position has increased which has been offset in part by under spends in other services.

From October 2015, with the start of the Integrated Care Organisation (ICO), the Council now has a 9% risk share of the total financial performance of the ICO. The ICO had predicted a significant overspend in 2016/17, however in the past month the ICO have increased their forecast deficit by a further £10m, although the ICO has plans to reduce that value by £4m. Torbay's share of the estimated forecast position of the ICO is now an overspend of £1.7m (Qtr 2: £1.2m). This increase in the ICO deficit in 2016/17 is likely to impact on the ICO's 2017/18 financial position.

The ICO in late December gave twelve months notice to terminate the risk share agreement with the Council and the Clinical Commissioning Group. This was undertaken reluctantly but allows the ICO to receive an additional over £5m income in 17/18 and more in 18/19 towards its transformation programme. If the risk share does terminate then the Council will need to agree a new contract arrangement for adult social care from January 2018. Consideration of what that could look like is being given active consideration now between the three parties

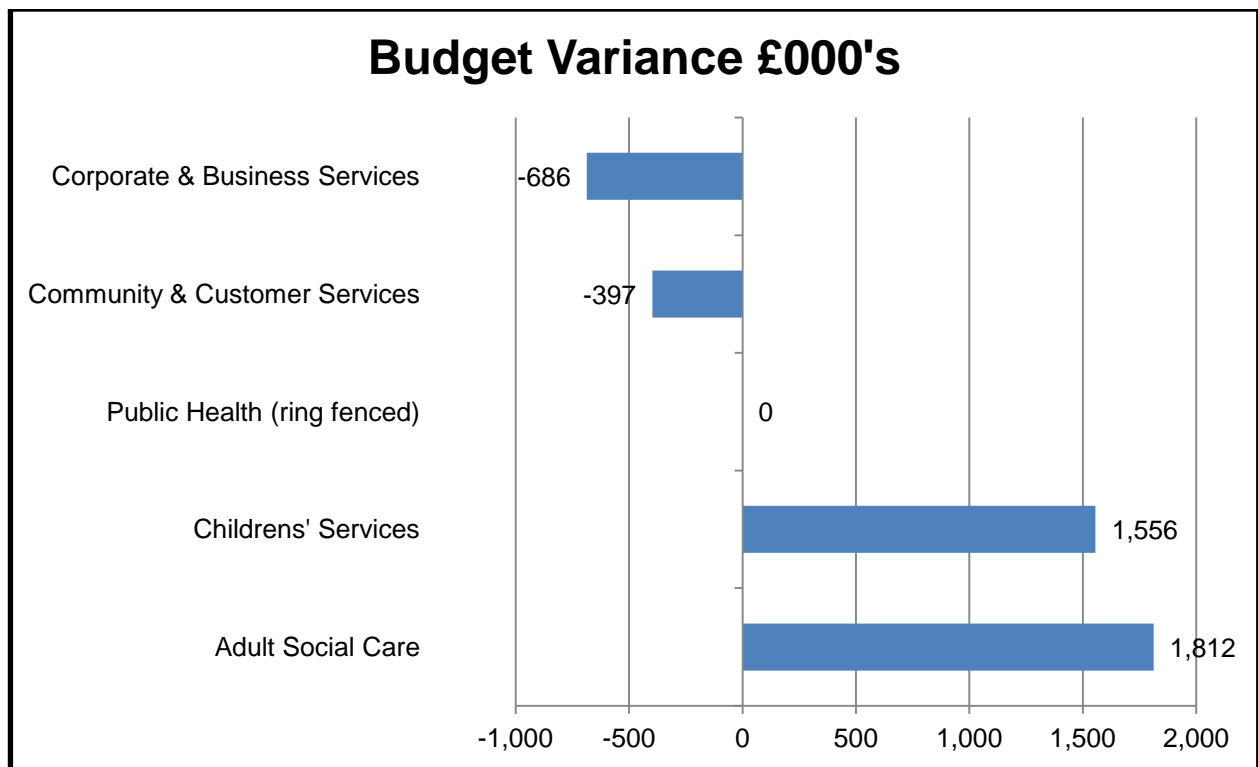
The predicted overspend on children's social care of £1.5m (Qtr 2: £1.5m) is primarily the non achievement of the anticipated placement reductions in spend linked to the children's services cost recovery plan and the fact that staffing costs, including agency staff, are above budgeted levels. These costs have been offset, in part, by in year recovery action by the Director of Children's Services. An updated financial plan for this service that identifies further options for service improvement and cost reduction was due to be presented to OSB in January.

This level of overspend is an increasing cause for concern and impacts on the Council's 2017/18 budget. In the absence of any compensating savings in other services Council will need to identify options to fund the overspend. At this stage, it is likely that the use of earmarked service reserves will be required which will be outlined in the 2017/18 Review of Reserves report.

The ongoing financial impact of the 2016/17 budget variations (based on the quarter two position) on both adults and children's social care was been included within the Mayor's 2017/18 budget proposals (November 2016).

The Council has recently been informed of two new (ring fenced) grants for 2016/17. The first is the successful bid for Homelessness funding in excess of £0.4m, and the second in excess of £0.6m from the Community Housing Fund "to support communities to deliver affordable units of mixed tenure in response to the challenges created by a large number of second homes".

A bar chart summarising the projected budget variance by service for 2016/17 is as follows;



4.2 Detailed Position

The budget position for each service is shown in the table below:

Service	2016/17 Budget- revised as at September 2016			Forecast Full Year Variance as at:-		Direction of Travel
				Qtr 3	Qtr 2	
	Expenditure £000s	Income £000's	Net £000's	£000's	£000's	
Adult Social Care	41,631	-1,584	40,047	1,812	1,343	R
Children's Services	77,727	-48,772	28,955	1,556	1,496	R
Public Health	11,185	-11,094	91	0	0	G
Joint Commissioning	130,543	-61,450	69,093	3,368	2,839	R
Community Services	30,662	-6,542	24,120	(140)	12	G
Customer Services	73,511	-69,694	3,817	(257)	(200)	G
AD Community & Customer Services	104,173	-76,236	27,937	(397)	(188)	G
Commercial Services	6,604	-1,773	4,831	(109)	(1)	G
Finance	19,174	-12,289	6,885	(463)	(540)	R
Business Services	8,331	-12,327	-3,996	(114)	(11)	G

Regeneration & assets	6,356	-2,050	4,306	0	0	G
AD Corporate & Business Services	40,465	-28,439	12,026	(686)	(552)	G
Total Expenditure	275,181	-166,125	109,056	2,285	2,099	R
Sources of Funding	-	-109,056	-109,056	(37)	(37)	
Net Expenditure	275,181	-275,181	0	2,248	2,062	R

A narrative of the position in each service area is as follows:

Service	Variance to Budget £m	Main Variances in 2016/17
Adult Social Care	1.8	<p>From 1st October 2015 the Integrated Care Organisation started. The Council has a 9% risk share agreement from that date based on the total financial position of the Torbay and South Devon Healthcare Foundation Trust (SDH) – a share of a total budget of approximately £379m. Financial performance of SDH is reported to its board – minutes are available on the link below:</p> <p>http://www.torbayandsouthdevon.nhs.uk/about-us/board-meetings/</p> <p>The projected overspend for the Council's share of the forecast ICO overspend is £1.7m (Qtr 1:£1.1m). This is in addition to the additional funds the Council provided as part of the Annual Strategic Agreement agreed by Council in July 2016.</p> <p>In other adult social care budgets there is a continuation of the prior year pressures on the Joint Equipment Store of £0.1m. The ICO have agreed to fund 1/3rd of the overspend on this service which has reduced the impact on the Council.</p>

Children's Services	1.5	As a result of monitoring within Children's Services a recovery action on a projected overspend has been initiated. However the service is still forecast to overspend by £1.5m (Qtr1: £1.5m) in 2016/17. The overspend is a combination of delays in the planned reduction in staffing levels and higher than forecast placement expenditure. In addition there are increased cost pressures on special guardianships and section 17 grant allocations.
Public Health	0	Ring fenced budget
Community and Customer Services	(0.4)	Community Services: Projected overspends on Housing are offset by a projected saving from the 'Energy from Waste' plant, vacancy management, the moratorium on spend, additional grant funding and recovery of Housing Benefit overpayments.
Corporate and Business Services	(0.7)	Projected savings on audit fees, grant income, "corporate" pension payments and the change in the MRP policy approved by Council in September 2016 (£0.8m), offset by a budget pressure on treasury management arising from lower rates on investments and a delay in implementing changes to some staff terms and conditions.
Sources of Funding	0	Grant higher than budget
Total	2.2	Projected overspend

4.3 2016/17 Savings

4.4 The 2016/17 budget relies on the achievement of approved budget reductions. The Council's Senior Leadership Team has been monitoring the achievement of these savings as part of the current year budget monitoring. The majority of savings are being achieved; however the main areas of variance in the financial year are, as identified above, additional pressures within social care.

4.5 Risks & Sensitivity

4.6 The predictions for the full year outturn in this report are based on six months of financial information and will be subject to changes in both assumptions and demand.

4.7 Historically the Council's overall position improves in the last quarter of the year as actual expenditure and income for the year is finalised and impact of some future year savings are realised in year.

4.8 There are a number of financial risks facing the Council. Key risks are shown below:

Risk	Impact	Mitigation
Achievement of approved savings for 2016/17	High	16/17 Budget monitoring and "saving tracker" monitored by senior staff.
Potential cost impact of the Council's 9% risk share of total ICO performance	High	Monthly information is being provided by the ICO to Council supported by "contract" meetings
Potential impact and costs of judicial review for care home fees	High	Balance of CSR reserve and 2016/17 social care contingency to fund if required.
NEW- Future of ASC contract following ICO notice to terminate current risk share arrangement from January 2018	High	High priority issue for Councils senior leadership team and close working with ICO colleagues to resolve issues
Achievement of Childrens' Services cost reduction plan	High	Regular monitoring of performance and recovery plan.
Identification, and achievement, of £21.5m of savings for 2017/18 to 2019/20 per Efficiency Plan (Sept 2016).	High	Issue identified in Medium Term Resource Plan. Four year Efficiency Plan now available which was presented to Council in September and forwarded to DCLG in October. Transformation Team set up to coordinate the implementation of potential transformation savings.
Additional demand for services particularly in childrens' social care	High	16/17 Budget monitoring, use of service performance data and recovery plan.
Ability of ICO to deliver a balanced budget in 2016/17 and to prevent further increases in expenditure in year.	High	Regular monitoring of performance and financial performance with challenge to ICO on cost improvements.

4.9 Implications on 2017/18 Budget

- 4.10 A number of 2016/17 budget monitoring issues link directly to the 2017/18 budget proposals. Where a saving has been achieved in 2016/17, if applicable, this has been reflected in 2017/18 budget proposals.
- 4.11 The ongoing impact of the 2016/17 budget variations on both adults and children's social care (as at quarter two) has been included within the Mayor's 2017/18 budget proposals (November 2016). In addition for children's social care, the financial impact on the previously projected reduced use of reserves of £1.1m in 2017/18 has been included in both the 2017/18 budget proposals and the 2017/18 Review of Reserves report.
- 4.12 The financial impact of the ICO's decision in late December to give twelve months notice to terminate the risk share agreement with the Council and the Clinical Commissioning Group is potentially significant. If the risk share does terminate then the Council will need to agree a new contract arrangement for adult social care from January 2018. In addition the recently reported increase in the ICO financial deficit is also likely to impact on and the value of the Council's 9% risk share.
- 4.13 The Director of Children's Services is continuing to review the performance of children's services with a view to presenting to Council a revised financial plan supported by a level of detail to enable performance monitoring and challenge. The impact of this plan, when appropriate, will form part of the Council's final 2017/18 budget and reserve planning for 2017/18 and future years.

4.13 2017/18 Budget Process

- 4.14 The Mayor presented his budget proposals for 2017/18 on 4th November 2016 for consultation.
- 4.15 Council approved the Efficiency Plan that was submitted to DCLG to enable the Council to accept the Revenue Support Grant (RSG) funding "offer" for the next three financial years. The Council's 2017/18 RSG was confirmed in December to be as per the "offer" at £14m, a £6m year on year reduction.
- 4.16 Other elements of the Council's 2017/18 funding are now confirmed/being confirmed to enable the Mayor to present his final 2017/18 budget proposals to Council in February 2017.

4.18 Balance Sheet issues

- 4.19 No long term borrowing was taken or repaid as at end of December 2016, so the Council's long term borrowing remained at £138m which was within the Council's approved Operational Boundary and Authorised Limit (for debt and long term liabilities as set by Council In February 2016). However the Council does have borrowing requirement linked to its approved capital plan, in particular from the investment fund, therefore the Council could be taking borrowing in the final quarter of the year.

4.20 The Council has interests in a number of companies. The financial performance for 2015/16 of these companies is included in the Council's statement of accounts (link below).

4.21 The total value of debtor write offs in the third quarter of 2016/17 was:

Service	Number of records written off	Value of write offs £000's	Number over £5,000
Council Tax	553	144	0
NNDR	27	206	8
Housing Benefit	195	87	3

4.22 Any write offs in the quarter over £5,000 are reported to Members in exempt Appendix One. (To follow).

Background Documents

2016/17 Budget digest & supporting reports, including 2016/17 Review of Reserves and the Medium Term Resource Plan.

<http://www.torbay.gov.uk/council/finance/budget/budget-201617/>

2017/18 Draft Budget Proposals and supporting financial and service information

<http://www.torbay.gov.uk/council/fit-for-the-future/>

2015/16 Statement of Accounts

<http://www.torbay.gov.uk/media/7211/soa-1516.docx>